A Network Approach to Public Goods: EXTENDED ABSTRACT

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Consider an economy in which agents choose a level of effort toward an activity, such as mitigating pollution, that generates externalities. Let \( N = \{1, 2, \ldots, n\} \) be a set of agents or players. The outcome is determined by specifying a positive real number, \( a_i \in \mathbb{R}_+ \), for each agent \( i \). Agent \( i \) has a utility function \( u_i : \mathbb{R}_+^n \to \mathbb{R} \), where \( u_i \) is concave and continuously differentiable.

The incidence of externalities may be heterogeneous across those affected. How do the asymmetries and heterogeneities shape outcomes? We know something about the answer under noncooperative solution concepts, where agents unilaterally decide how much to contribute. Papers such as Ballester et al. [2006] and Bramoullé et al. [2014] show that a network reflecting strategic complementarities plays a key role. They derive a tight connection between outcomes and agents’ network centralities.

Our main thesis is that we can gain insight on efficient solutions to public goods problems by constructing a network reflecting externalities. For any action profile \( a \) under consideration, a network in which the agents are nodes and the weighted links among them measure the marginal benefits available by increasing actions. In particular, the link or arrow from agent \( i \) to \( j \) reflects how much marginal benefit \( i \) can confer on \( j \) by increasing \( i \)'s action. It will turn out that centralities in this network help us understand efficient outcomes, and that this works without parametric assumptions.

1 MAIN ASSUMPTIONS AND DEFINITIONS

**Assumption 1 (Costly Actions (CA)).** Each player finds it costly to invest effort, holding others’ actions fixed: \( \frac{\partial u_i}{\partial a_i}(a) < 0 \) for any \( a \in \mathbb{R}_+^n \) and \( i \in N \).

**Assumption 2 (Positive Externalities (PE)).** Increasing any player’s action level weakly benefits all other players: \( \frac{\partial u_i}{\partial a_j}(a) \geq 0 \) for any \( a \in \mathbb{R}_+^n \) whenever \( i \neq j \).

Because the externalities are positive and nonrival, this is a public goods environment. Together, Positive Externalities and Costly Actions imply that Pareto efficient outcomes will not be achieved if they are not equal to the status quo: The assumption of costly actions implies that the unique Nash equilibrium of a game in which players choose their actions entails that everyone contributes nothing \( (a_i = 0 \text{ for each } i) \), even though other outcomes may Pareto dominate this one due to Positive Externalities—if those externalities are large enough.

One interpretation of the action profile \( a = 0 \) is as a status quo at which negotiations begin. An alternative interpretation is that it is a Nash equilibrium in which everyone has already exhausted their private gains from exerting effort.

The Jacobian, \( J(a) \), is the \( n \)-by- \( n \) matrix whose \( (i, j) \) entry is \( J_{ij}(a) = \frac{\partial u_i(a)}{\partial a_j} \). The benefits matrix \( B(a; u) \) is then defined as follows:

\[
B_{ij}(a; u) = \begin{cases} J_{ij}(a; u) & \text{if } i \neq j \\ -J_{ji}(a; u) & \text{if } i = j \\ 0 & \text{otherwise.} \end{cases}
\]

When \( i \neq j \), the quantity \( B_{ij}(a; u) \) is \( i \)'s marginal rate of substitution between decreasing own effort and receiving help from \( j \). In other words, it is how much \( i \) values the help of \( j \), measured in the number of units of effort that \( i \) would be willing to put forth in order to receive one unit of \( j \)'s effort.

Since \( J_{ii}(a; u) < 0 \) by Assumption 1, the benefits matrix is well-defined. Assumptions 1 and 2 imply that it is entrywise nonnegative. We also impose:

**Assumption 3 (Connectedness of Benefits (CONN)).** For all \( a \in \mathbb{R}_+^n \), the matrix \( B(a) \) is irreducible.

This posits that it is not possible to find an outcome and partition society into two nonempty groups such that, at that outcome, one group does not derive any marginal benefit from the effort of the other group.

2 EFFICIENCY AND THE SPECTRAL RADIUS

This section shows that an important statistic of the benefits network—the size of the largest eigenvalue—can be used to diagnose whether an outcome is Pareto efficient. For any nonnegative matrix \( M \), we define \( r(M) \) as the maximum of the eigenvalues of \( M \), also called the spectral radius. This quantity can be interpreted as a single measure of how expansive a matrix is as a linear operator—how much it can scale up vectors that it acts on.

**Proposition 1.**

(i) Under Assumptions 1 (CA), 2 (PE), and 3 (CONN), an interior action profile \( a \in \mathbb{R}_+^n \) is Pareto efficient if and only if the spectral radius of \( B(a) \) is 1.

(ii) Under Assumptions 1 (CA) and 2 (PE), the outcome 0 is Pareto efficient if and only if \( r(B(0)) \leq 1 \).

The essential reason for this is that, if the spectral radius is greater than 1, we can obtain a Pareto improvement if one agent increases his action, generating benefits for others, and then other agents “pass forward” some of the benefits they receive by increasing their own actions. We will give a sketch only of the argument behind claim (i). We will fix any \( a \in \mathbb{R}_+^n \) and sometimes drop it in arguments; write \( \rho \) for the spectral radius of \( B(a) \). Then by the Perron-Frobenius Theorem and the maintained assumptions, there is a \( d \in \mathbb{R}_+^n \) such that \( Bd = \rho d \). Multiplying each row of this matrix inequality by \( -J_{ii}(a) \), we find that for each \( i \),

\[
\sum_{j \neq i} \frac{\partial u_i}{\partial a_j} d_j + \rho \frac{\partial u_i}{\partial a_i} d_i = 0.
\]

If \( \rho > 1 \), then using the assumption of Costly Actions \( (\frac{\partial u_i}{\partial a_i} < 0) \) we deduce

\[
\sum_{j \neq i} \frac{\partial u_i}{\partial a_j} d_j + \frac{\partial u_i}{\partial a_i} d_i > 0,
\]

showing that a slight change where each \( i \) increases his action by the amount \( d_i \) yields a Pareto improvement. The vector \( d \) describes the relative magnitudes of contributions to make the passing forward of benefits work out to achieve a Pareto improvement. Note that it is key to the argument that \( d \) is positive.

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The conditions of the Perron-Frobenius Theorem guarantee the positivity of \( d \). If \( \rho < 1 \), we reason similarly to conclude the inequality (1) when each \( i \) slightly decreases his action by the amount \( d_i \).

The key step not shown by the argument so far is that if \( \rho(B(a)) = 1 \) then \( a \) is Pareto efficient. To show this, note that by the Perron-Frobenius Theorem, the condition \( \rho(B(a)) = 1 \) implies the existence of a left-hand eigenvector \( \theta \) of \( B(a) \), with all positive entries, satisfying \( \theta B(a) = \theta \). This can readily be rearranged into the equation \( \theta (d_i - a_i) = 0 \), which is the system of first-order conditions for the problem of maximizing \( \sum_i \theta_i u_i(a) \) by choosing \( a \). Since the first-order conditions hold for the vector of weights \( \theta \) and the maximization problem is concave, it follows that \( a \) is Pareto efficient.

### 2.1 Application: Essential Players

Are there any players that are essential to negotiations in our setting and, if so, how can we identify them? The efficiency result above suggests a simple approach to this question. Suppose for a moment that a given player may be exogenously unable to take any action other than \( a_i = 0 \). How much does such an exclusion hurt the prospects for voluntary cooperation by the other agents?

Without player \( i \), the benefits matrix at the status quo of \( 0 \) is equal to the original \( B(0) \) with each entry in that row in \( i \)'s column set to 0. Call that matrix \( B^{-1}(0) \). Its spectral radius is no greater than that of \( B(0) \). In terms of consequences for efficiency, the most dramatic case is one in which the spectral radius of \( B(0) \) exceeds 1 but the spectral radius of \( B^{-1}(0) \) is less than 1. Then by Proposition 1(ii), a Pareto improvement on \( 0 \) exists when \( i \) is present but not when \( i \) is absent.

Thus player \( i \)'s participation is essential to achieving any Pareto improvement on the status quo precisely when his removal changes the spectral radius of the benefits matrix at the status quo from being greater than 1 to being less than 1. To illustrate this, consider the following example in which \( N = \{ 1, 2, 3, 4 \} \).

![A graph corresponding to a benefits matrix in which player #4 is essential despite providing smaller benefits than the others.](image)

The import of the example is that player 4, even though he confers the smallest marginal benefits, is the only essential player. Without him, there are no cycles at all and the spectral radius of the corresponding benefits matrix \( B^{-1}(0) \) is 0. On the other hand, when he is present but any one other player \( i \neq 4 \) is absent, then there is a cycle whose edges multiply to more than 1, and the spectral radius of \( B^{-1}(0) \) exceeds 1. Thus, the participation of a seemingly "small" player in negotiations can make an essential difference to the ability to improve on the status quo when that player completes cycles in the benefits network.

### 2.2 Spectral Radius in Terms of Cycles

A standard fact permits a general expression of the role cycles play in the spectral radius (for background and a proof, see, e.g., [Milnor 2001]).

**Fact 1.** For any nonnegative matrix \( M \), its spectral radius \( r(M) \) is equal to \( \lim_{\ell \to \infty} \text{trace} (M^\ell) \).

For a directed, unweighted adjacency matrix \( M \), the quantity \( \text{trace} (M^\ell) \) counts the number of cycles of length \( \ell \) in the corresponding network. More generally, for an arbitrary matrix \( M \) it measures the strength of all cycles of length \( \ell \) by taking the product of the edge weights for each such cycle, and then summing these values over all such cycles. Thus, by Fact 1, the total value of long cycles provides an asymptotically exact estimate of the spectral radius.

The essential players discussed in the last section will be those that are present in sufficiently many of the high value cycles in the network. Relatively, a single weak link in a cycle will dramatically reduce the value of that cycle. Thus networks with an imbalanced structure, in which it is rare for those agents who could confer large marginal benefits on others to be the beneficiaries of others’ efforts, will have a lower spectral radius and there will be less scope for cooperation.

### 2.3 Application: Subdividing Negotiations

Consider an arbitrary Pareto efficient outcome \( a^* \) that a planner would like to achieve. Suppose that the agents cannot negotiate in the full group (perhaps because a large negotiation is too costly) and are divided into two subsets, \( M \) and \( M^c \); \( a^* \) is proposed to each. Then each group can contemplate deviations from \( a^* \) that are Pareto-improving for that group. How cheaply can a planner incentivize agents to stay with the original outcome rather than deviate?

For simplicity, set \( J_i(a) = -1 \) for each \( i \) and all \( a \), and assume, for this subsection only, that the planner may use transfers of a numeraire that enters each agent’s utility additively. New payoffs are \( \bar{u}_i(a) = u_i(a) + m_i(a) \), where \( m_i(a) \) must be nonnegative. The profile \( (m_i)_{i \in N} \) deters deviations from \( a^* \) if the restriction of \( a^* \) to \( M \) is Pareto efficient for the population \( M \) with preferences \( (\bar{u}_i(a^*))_{i \in N} \), and if the analogous statement holds for \( M^c \).

We care about bounding the cost of separation \( c_M(a^*) \), defined as the infimum of \( \sum_i m_i(a^*) \)—payments made by the planner at the implemented outcome—taken over all profiles \( (m_i)_{i \in N} \) that deter deviations from \( a^* \).

**Proposition 2.1.** Consider a Pareto efficient outcome \( a^* \), and let \( \theta \) be the corresponding Pareto weights. Then

\[
 c_M(a^*) \leq \sum \frac{\theta_j B_{ij}(a^*)}{\theta_j},
\]

where the summation is taken over all ordered pairs \( (i, j) \) such that one element is in \( M \) and the other is in \( M^c \).

Holding \( a^* \) fixed, the bound in the proposition is small when the network given by \( B(a^*) \) has small total weight on links across groups—i.e., when the cut between them is small. Note that it is the properties of marginal benefits that are key. The propositions shows that a negotiation can be very efficiently separable even when the separated groups provide large total (i.e., inframarginal) benefits to each other. The question of when one can find a split with this property is discussed in a large
literature in applied mathematics on spectral clustering and the spectral gap. One conclusion is that if there is an eigenvalue of $B(a^*)$ near its largest eigenvalue (1 in this case, since $a^*$ is efficient) then such a split exists [Hartfiel and Meyer 1998].

3 LINEAR FAVOR-TRADING: LINDAHL OUTCOMES

In this section, we focus attention on a particular class of Pareto efficient solutions. The idea is that a public good would be provided efficiently if we could replicate markets, allowing agents to trade favors at some exchange rate. Then they should be traded up to the point where the marginal social benefits of agents’ efforts equal the marginal cost. Following this idea, we augment our setting with prices and look for a Walrasian equilibrium of the augmented economy.1 In the Online Appendix of the full paper, we discuss bargaining and implementation theory foundations for this solution in detail.

To define Lindahl outcomes, let $P$ be an $n$-by-$n$ matrix of prices, with $P_{ij}$ (for $i \neq j$) being the price $i$ pays to $j$ per unit of $j$’s effort. Let $Q_{ij}$ be how much $i$ purchases of $j$’s effort at this price. The total expenditure of $i$ on other agents’ efforts is $\sum_j P_{ij}Q_{ij}$ and the total income that $i$ receives from other agents is $\sum_j P_{ji}Q_{ji}$. Market-clearing requires that all agents $i \neq j$ demand exactly the same effort from agent $j$, and so $Q_{ij} = a_j$ for all $i$ and all $j \neq i$. Incorporating these market clearing conditions, agent $i$ faces the budget constraint

$$\sum_{j : j \neq i} P_{ij} a_j \leq a_i \sum_{j : j \neq i} P_{ji}. \quad \text{(BB}_i(P))$$

The Lindahl solution requires that, subject to market-clearing and budget constraints, the outcome is each agent’s most preferred action profile among those he can afford:

**Definition 1.** An action profile $a^*$ is a Lindahl outcome for a preference profile $u$ if there are prices $P$ so that the following conditions hold for every $i$:

(i) $\text{BB}_i(P)$ is satisfied when $a = a^*$;

(ii) for any $a$ such that the inequality $\text{BB}_i(P)$ is satisfied, we have $u_i(a^*) \geq u_i(a)$.

The main result in this section, Theorem 1, relates agents’ contributions in Lindahl outcomes to how “central” they are in the network of externalities.

**Definition 2.** An action profile $a \in \mathbb{R}_+^n$ has the centrality property (or is a centrality action profile) if $a \neq 0$ and $B(a)a = a$.

According to this condition, $a$ is a right-hand eigenvector of $B(a)$ with eigenvalue 1. The entries of this vector are widely studied as measures of the importance or centrality of nodes in a network. The centrality property says that, for each $i$, we have

$$a_i = \sum_{j \in N} B_{ij} a_j. \quad (2)$$

Equation (2) asserts that each player’s contribution is a weighted sum of the other players’ contributions, where the weight on $a_j$ is proportional to the marginal benefits that $j$ confers on $i$.

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1 A bargaining game studied by Dávila, Eckhout, and Martinelli [2009] and Penta [2011] provides a noncooperative foundation for these outcomes. Agents take turns proposing, and each may say: “For every unit done by me, I demand that each agent $j$ contribute $r_j$.” Following this, each agent simultaneously replies whether he vetoes the proposal, and if not, how many units he is willing to contribute at most. Assuming no vetoes, the maximum contributions are implemented consistent with the announced ratios and everyone’s caps. If someone vetoes, the next proposer speaks.

2 Informally, Lindahl outcomes exist because they are Walrasian equilibria, and Walrasian equilibria exist for the usual reasons.

3.1 Coalitional Deviations: A Core Property

As we are modeling negotiations, we can ask whether some subset of the agents could do better by breaking away and coming to some other agreement among themselves. The Lindahl outcomes turn out to deter such deviations, if we assume that following a deviation, the non-deviating players revert to their unilateral best-response actions of 0.

Then we have the following result, which we formalize in the full paper: If $a \in \mathbb{R}_+^n$ has the centrality property, then in any coalition $M$, some agent is worse off after any deviation from $a$.

The remarkable yet simple argument for this, due to Shapley and Shubik [1969] is that the standard core of the artificial economy we presented earlier (with tradeable externalities) can be identified with the set of action profiles that are robust to coalitional deviations in our setting. Then the standard argument for the core property of Walrasian market outcomes applies. Details are carried out in the full paper.

3.2 An Outline of the Proof of Theorem 1

The key fact for the more difficult “if” part is that the system of equations $B(a^*)a^* = a^*$ allows us to extract Pareto weights that support the outcome $a^*$ as efficient; using those Pareto weights and the Jacobian, we can construct prices that support $a^*$ as a Lindahl outcome.

Now in more detail: Suppose we have a nonzero $a^*$ so that $B(a^*)a^* = a^*$. As we noted in the previous subsection, the profile $a^*$ is then interior and Pareto efficient.3 It follows by a standard fact that there are Pareto weights $\theta \in \mathbb{R}_+^n \setminus \{0\}$ such that $a^*$ maximizes $\sum_i \theta_i u_i(a)$ over all $a \in \mathbb{R}_+^n$.

Let us normalize utility functions so that $J_{ii}(a^*) = -1$. We will guess Lindahl prices

$$P_{ij} = \theta_i J_{ij}(a^*) \quad \text{for } i \neq j.$$  

For notational convenience, we also define a quantity $P_{ii} = \theta_i J_{ii}(a)$.

To show that at these prices, actions $a^*$ are a Lindahl outcome, two conditions must hold. The first is the budget-balance condition, replicated below for convenience:

$$\sum_{j : j \neq i} P_{ij} a^*_j - a^*_i \sum_{j : j \neq i} P_{ji} \leq 0. \quad \text{(BB}_i(P))$$

Second, agents must be choosing optimal action levels subject to their budget constraints, given the prices.

First, we will show that at the prices we’ve guessed, equation $\text{BB}_i(P)$ holds with equality and so each agent is exhausting his budget:

$$\sum_{j : j \neq i} P_{ij} a^*_j - a^*_i \sum_{j : j \neq i} P_{ji} = 0. \quad (3)$$

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2 Formally, things are a little trickier: in our setting standard proofs do not go through because of their boundedness requirements, but in the longer paper we establish the existence of Lindahl outcomes generally, using our main characterization.

3 This is the point where the Perron–Frobenius Theorem plays a key role—recall the discussion that follows Proposition 1(i).
To this end, first note that $a^\ast$ maximizes $\sum_i \theta_i u_i(a)$, implying the first-order conditions

$$\sum_{i \in N} \theta_i j_{ij}(a^\ast) = 0 \iff \sum_{j \neq i} P_{ij} = -P_{ii},$$

where the rewriting on the right is from our definition of the $P_{ij}$. Now, the equation (3) that we would like to establish becomes $\sum_{j \neq i} P_{ij} a_{ij}^\ast + a_{ii}^\ast P_{ii} = 0$ or $P a^\ast = 0$. Because row $i$ of $P$ is a scaling of row $i$ of $J(a^\ast)$, this is equivalent to $J(a^\ast) a^\ast = 0$. So $a^\ast$ is a scaling-indifferent action profile and thus, as argued above, a centrality action profile.

It remains only to see that each agent is optimizing at prices $P$. The essential reason for this is that price ratios are equal to marginal rates of substitution by construction. Indeed, when all the denominators involved are nonzero, we may write:

$$\frac{P_{ij}}{P_{ik}} = \frac{\theta_i j_{ij}(a^\ast)}{\theta_i j_{ik}(a^\ast)} = \frac{j_{ij}(a^\ast)}{j_{ik}(a^\ast)}. \quad (4)$$

Since $P_{ii}$ is minus the income that agent $i$ receives per unit of action, this checks that each agent is making an optimal effort-supply decision, in addition to trading off all other goods optimally.

The converse implication—that if $a^\ast$ is a nonzero Lindahl outcome, then $J(a^\ast) a^\ast = 0$—is much easier. A nonzero Lindahl outcome $a^\ast$ can be shown to be interior. Given this, and that agents are optimizing given prices, we have $P_{ij}/P_{ik} = j_{ij}(a^\ast)/j_{ik}(a^\ast)$, which echoes (4) above. In other words, each row of $P$ is a scaling of the same row of $J(a^\ast)$. Therefore, the condition that each agent is exhausting his budget, which can be succinctly written as $P a^\ast = 0$, implies that $J(a^\ast) a^\ast = 0$.

3.3 Explicit Formulas for Lindahl Outcomes

The eigenvalue and eigenvector conditions we have derived are implicit in that $a$ appears as an argument of $B$ in both Proposition 1 and Theorem 1. However, under specific functional forms, the latter characterization can be written as an explicit function of parameters of the model.

The preferences we consider are:

$$u_i(a) = -a_i + \sum_j [\alpha G_{ij} a_j + H_{ij} \log a_j], \quad (5)$$

where $G$ and $H$ are nonnegative matrices (networks) with zeros on the diagonal (no self-links) and $\alpha < 1/r(G)$. Let $h_i = \sum_j H_{ij}$. For any preferences in this family, the centrality property ($a = Bh(a)$) reduces to the equation $a = h + \alphaGa$.

If $\alpha = 0$, then $a_i = h_i$ and $i$’s Lindahl action is equal to the number of $i$’s neighbors in $H$, which is $i$’s degree centrality. If, instead, $h_i = 1$ for all $i$, then $a = (I - \alpha G)^{-1}$. This is the vector of Bonacich centralities, which are weighted sums of the numbers of walks of various lengths. Finally, as $\alpha$ approaches 1, agents’ actions become proportional to their normalized eigenvector centralities in $G$. As Lindahl outcomes are defined in terms of prices, the formulas we have presented may be viewed as microfoundations or interpretations of eigenvector centrality in price terms.

4 RELATED LITERATURE AND CONCLUSION

The interdependence or “networked” nature of economies is one of their defining features, and recent research has aimed to exploit network methods to understand them better. In addition to the literature on network games discussed in the introduction, a few articles have taken a network perspective in settings closer to ours. Perhaps the closest is Ghosh and Mahdian [2008], a model of negotiations in a linear environment. Agents benefit linearly from their neighbors’ contributions, with a cap on how much each can contribute. Their main result is that there is an equilibrium of their game that achieves the maximum feasible contributions if and only if the largest eigenvalue of a network weight matrix is greater than one—a result generalized by our Proposition 1. Du, Lehrer, and Pauzner [2015] study an competitive exchange economy with particular parametric (Cobb-Douglas) preferences, and characterize its price equilibria in terms of a matrix describing the preferences, which in some ways resembles our Theorem 1.

The reliance of all these prior results on parametric assumptions leaves open the possibility that they are dependent on the functional forms. Our contribution is to show, without parametric assumptions, that outcomes of negotiations with externalities can be characterized exactly by eigenvalue or centrality properties. In doing this, we give a new economic angle on these important mathematical concepts. In the opposite direction, the connection offers a new way to approach economic questions with results on positive matrices. Sections 2.1 and 2.3 give some first ideas on how to use the connection, and raise many questions that we hope the techniques will help with.

REFERENCES


